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A scoping review on family medicine in sub-Saharan Africa: practice, positioning and impact in African health care systems



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Abstract

Background: Family medicine (FM) is a relatively new discipline in sub-Saharan Africa (SSA), still struggling to find its place in the African health systems. The aim of this review was to describe the current status of FM in SSA and to map existing evidence of its strengths, weaknesses, effectiveness and impact, and to identify knowledge gaps.

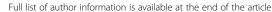
Methods: A scoping review was conducted by systematically searching a wide variety of databases to map the existing evidence. Articles exploring FM as a concept/philosophy, a discipline, and clinical practice in SSA, published in peer-reviewed journals from 2000 onwards and in English language, were included. Included articles were entered in a matrix and then analysed for themes. Findings were presented and validated at a Primafamed network meeting, Gauteng 2018.

Results: A total of 73 articles matching the criteria were included. FM was first established in South Africa and Nigeria, followed by Ghana, several East African countries and more recently additional Southern African countries. In 2009, the Rustenburg statement of consensus described FM in SSA. Implementation of the discipline and the roles and responsibilities of family physicians (FPs) varied between and within countries depending on the needs in the health system structure and the local situation. Most FPs were deployed in district hospitals and levels of the health system, other than primary care. The positioning of FPs in SSA health systems is probably due to their scarcity and the broader mal-distribution of physicians. Strengths such as being an "all- round specialist", providing mentorship and supervision, as well as weaknesses such as unclear responsibilities and positioning in the health system were identified. Several studies showed positive perceptions of the impact of FM, although only a few health impact studies were done, with mixed results.

Conclusions: FM is a developing discipline in SSA. Stronger evidence on the impact of FM on the health of populations requires a critical mass of FPs and shared clarity of their position in the health system. As FM continues to grow in SSA, we suggest improved government support so that its added value and impact on health systems in terms of health equity and universal health coverage can be meaningfully explored.

Keywords: Family Medicine, Family physician, Primary Health Care, Africa, Health systems strengthening

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Background

Family medicine (FM) is a clinical discipline, with family physicians (FPs) at its core, focused on primary health care (PHC), which provides care to individuals and communities. The discipline aims to strengthen health systems (HS) in order to achieve health equity and universal health coverage (UHC), and to leave no one behind in pursuing the Sustainable Development Goals (SDGs) [1–3]. Uncertainties for policymakers and other stakeholders relate to what role this discipline may have, where it should be placed in the HS, and what benefits it could offer. FM is relatively new in many sub-Saharan African (SSA) countries, and discussions on its definition, roles, positioning, practice, and impact are ongoing [4–8].

Defining FM has proven to be complex and varies in different settings around the globe. However, some principles are common to FM worldwide: relevance, accessibility, improved equity, comprehensiveness, personcentred care, cost-effectiveness, quality care, scientific and contextual evidence, integration in PHC, coordination of care, sustainability and innovation (Table 1) [9, 10]. Although its fundamental principles are described similarly, the practice can be quite different when comparing FM in SSA and high-income countries (HIC) [6–8, 11, 12].

While FPs are the first point of contact in many HIC, in SSA this is primarily the responsibility of nurses and community health workers, due to the low density of physicians [13, 14]. FPs in SSA are mainly working at other levels in the health system (secondary/tertiary) and are often based in district hospitals where there is insufficient availability of other specialists [7]. At the same time, they have responsibilities for the whole district, such as supervising primary care facilities and addressing broader public health issues [7]. Such contextual differences shape the scope of practice and the required competencies of FPs. In several SSA countries, FPs have a clinical leadership and governance role in district health and in PHC teams [13, 15-17]. Different countries use different terminology related to FM, which is clarified in Table 2.

In 2017, according to order of inception, FM was operating in South Africa, Nigeria, Uganda, Democratic Republic of Congo (DRC), Sudan, Ghana, Tanzania, Kenya, Lesotho, Botswana, Somaliland, Ethiopia, Mali

Table 1 WONCA (World Organisation of Family Doctors) Definition of family physician (1991) [9]

"The physician who is primarily responsible for providing first contact and comprehensive health care to every individual seeking medical care and advice, and arranging for other health personnel to provide services as necessary. The family physician functions as a generalist who accepts everyone seeking care in contrast to other physicians who limit access to their services on the basis of age, sex and/or type of health problem."

Table 2 Specific terminology related to the discipline and human resources in family medicine in sub-Saharan Africa ([7, 8, 38], anecdotal)

Medical doctors (MDs) without further specialization have received different terms in the African setting, such as medical officer in South Africa, general practitioner in Rwanda, medical doctor in Kenya. Wherever needed, we decided to refer to doctors without further training as MDs.

General practitioners (GPs)

- in Nigeria are seen as family physicians (with further specialization), similar as in Europe
- in South Africa are seen as primary care doctors working in the private sector without further specialization
- in Rwanda are seen as medical doctors without further specialization working in hospitals

Due to this variety in terminology, we have not used the term GP, unless further explained in text.

Family physicians (FPs) are medical doctors with 2 to 4 years postgraduate training within the specialization of family medicine and registered as a specialist in the specific country.

The *Discipline of Family Medicine* could apply to more than one type of health professional (for example in SA family medicine also trains clinical associates and clinical nurse practitioners). Though in this article, we use the term *discipline of FM* as the medical specialty that deploys family physicians.

General (Medical) Practice was the name of the postgraduate discipline in West African countries such as Nigeria and Ghana at start of the programme. In the early 2000s this was changed to family medicine.

and Malawi [4]¹. The development of the discipline was strengthened by several initiatives, such as the Primafamed (Primary health care and family medicine education)-Network and the World Organisation of Family Doctors (Wonca) in Africa, with the learning community being a strong asset [18, 19]. There exists no standardization of training programmes between countries, even though there is a strong need for accreditation and quality assurance [18] The African Journal of Primary Health Care and Family Medicine has provided an academic platform since 2008 while it contributes to "a contextual and holistic view of family medicine and primary health care as practised across the continent" [20]

At a global level, there is evidence that FM is cost-effective and delivers good health outcomes, at low cost, with high user satisfaction [3, 21, 22]. Dr. Chan, a previous director-general of the World Health Organization (WHO), described FM as "our highest hope for the future" [23] In SSA, however, a lack of clarity on the scope and practice of FM among policymakers often leads to the discipline not being fully integrated into health systems.

This scoping review started by looking at the definition of FM, its adaptation to HS in SSA and its potential role in supporting PHC, as defined by WHO in the Astana Declaration [24]. The aim of this review was to describe the current status of FM in SSA and to provide an overview of existing evidence of its strengths,

¹FM in francophone Africa was not addressed in this reference

weaknesses, effectiveness and impact. Identification of knowledge gaps should inform the development of a research strategy to provide additional evidence needed by policymakers in SSA as they strive to achieve the SDGs. To our knowledge, at the time of this review, no such scoping or systematic review of the evidence for FM in SSA was published.

Methods

The scoping review was conducted to address the research question: "what is the contribution of FM in strengthening health systems in sub-Saharan Africa". Additional sub-questions are listed in Table 3. This scoping review was performed as part of a larger project to identify the global priorities for PHC research and to establish a new global research consortium. In SSA, the Primafamed network performed this scoping review and two others that addressed community-oriented primary care and measurement of PHC systems [25, 26].

The search strategy

The scoping review protocol was conducted according to a pre-determined protocol [27]. Medical subject heading (MeSH) terms and search strings were agreed upon (see Table 4) [27, 28]. The databases searched in March and April 2018 are shown in Table 5.

Inclusion criteria for articles identified in the search strategies are shown in Table 6. Selected articles had to meet criteria 1 to 3, and optional criteria 4 or 5 as shown in Table 6. All types of articles from peerreviewed journals were considered, but grey literature was not searched. Only articles published in English since the year 2000 were included. Publications before 2000 were few and less relevant to current health systems. Research articles that looked at delivery of care for specific diseases were excluded.

Selection of articles

Articles were initially selected using the title and abstract. Each of the team members focused on one of the search strings from Table 4. The first author reviewed all articles that were identified in the individual searches, taking out duplicates and creating the final list of selected articles. A total of 103 articles, with available abstracts, was obtained. Each of

Table 3 Sub-questions of the literature review on the contribution of Family Medicine in Africa health systems

- 1. What are the different ways in which FM has been implemented in Africa?
- 2. What evidence exists for the effectiveness and impact of FM in Africa?
 3. What is known about the strengths and weaknesses of FM as part of health systems in Africa?
- 4. Where are family physicians deployed in African health systems?
- 5. What roles do family physicians play in African Health systems?

Table 4 Search strings and key words/ MeSH terms used in the search [22]

- 1. Family Practice/organization & administration (OG) OR Family Practice/education (ED) AND Africa
- 2. Physicians AND (community health services OR primary health care) AND Africa $\,$
- 3. Primary Care Physicians AND delivery of health care/organization & administration (OG) AND Africa
- 4. Family Practice AND (Health Care Quality, Access, and Evaluation OR cost-benefit analysis) AND Africa
- 5. (Family Physicians OR Family Practice) AND delivery of health care/organization & administration (OG) AND Africa

the researchers then received a list of approximately 20 articles to read the full text and reviewed if they met the inclusion and exclusion criteria. When the full text was not found or articles did not meet the defined criteria, they were excluded. Snowballing, retrieving relevant cited articles from the identified articles, was done until no more related articles were found [29]. Figure 1 shows the flow of article selection and the numbers that were in- and excluded [30].

Data synthesis

Characteristics of the articles (such as authors, title, year of publication, journal, country focus, type of paper, aim, study population, methodology and key findings) were then extracted into a matrix. As this was a scoping review, no critical appraisal of the quality of the included articles was done [27]. The matrix was then used to analyse the characteristics of the included articles and interpret the key findings in order to answer the research questions.

Identification of knowledge gaps

Key findings of these articles were compiled into a narrative which was presented in Gauteng, South Africa, April 2018, where a 3-day Primafamed workshop took place, with support of Stellenbosch University and Ariadne Labs. The Primafamed workshop also included the researchers from the other scoping reviews. Altogether, 15 participants came together to look at the findings of the scoping review and to validate the scoping review process. The knowledge gaps exposed by the scoping review were discussed. Following this meeting, the researchers completed the analysis and collaboratively wrote this article.

Table 5 Databases used for the literature review

- Systematic reviews: Cochrane library, Epistemonikos, Trip databases
- · General databases: PubMed/ Medline and Google Scholar
- African databases: Sabinet online, Africa wide information, African journals online

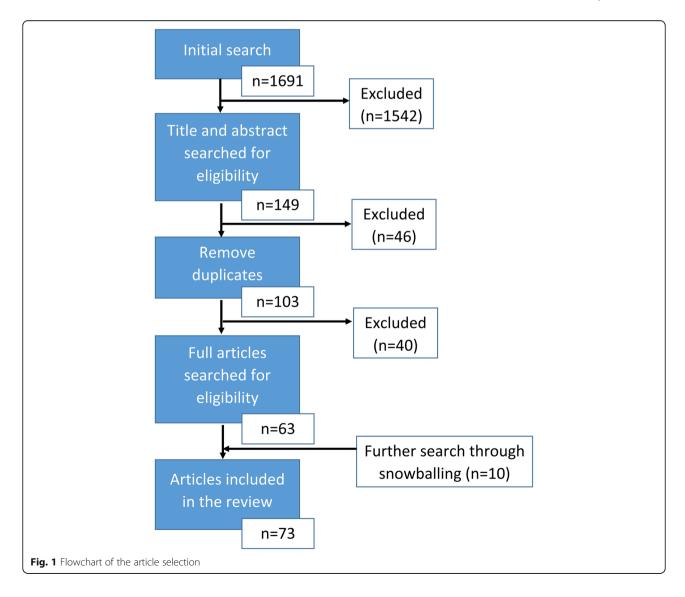
Table 6 Inclusion criteria for the articles in this review. Criteria 1, 2 and 3 were obligatory for inclusion, and criteria 4 and 5 were optional

| Criteria for the articles | Explanation |
|---|---|
| Physician/medical doctor with a postgraduate degree in FM | The article should focus on delivery of care by doctors/physicians who have received a postgraduate degree in FM |
| 2. Implementation | The article should focus on implementation of FM (role and place in the health system) |
| 3. Sub-Saharan Africa | The article should focus on FM in at least one SSA country |
| 4. Effectiveness/impact | The article should focus on effectiveness/impact (perceived value, cost-effectiveness) of FM |
| 5. Strengths and weaknesses | The article should focus on positive and negative aspects of FM (strong/weak points, assets/flaws, SWOT—strengths, weaknesses, opportunities, threats—analysis) |

Limitations of the methods

Only articles written in English were accepted. This limited the search mainly to articles from Anglophone Africa. Any articles from Francophone Africa and countries with other languages such as Portuguese, Arabic and Amharic were not included; therefore,

information related to the development of FM in these countries was limited to English articles. The search focused on peer-reviewed articles from academic journals. Grey literature such as reports from ministries of health, non-governmental organizations and PhD theses were not included; therefore, there may have been



additional evidence pertinent to the scoping review that was missed.

Results

Seventy-three articles were included from different journals (Table 7). The majority of articles were published in the African Journal of Primary Health Care and Family Medicine (32%) and the South African Family Practice journal (22%). Eighty-two percent were published in journals related to FM, 7% in journals related to education, 3% in journals related to human resources for health, 3% in global health journals and 5% in general medical journals. Thirty-eight percent of the articles were published in global journals, 33% in African journals and 29% in national journals (Fig. 2).

Twenty-three articles (32%) focused on SSA and 21 (29%) specifically on South Africa. The remaining articles focused on African regions or specific countries (Fig. 3).

There was a clear increase of publications over the years, with a peak in 2017 (Fig. 4).

Of the 73 articles, 28 (36%) were original research articles. Out of these, 16 used qualitative research methods, 9 used quantitative surveys, two were Delphi studies and one was a mixed methods study. Five (7%) out of the 73 articles were literature review articles. The remaining 28 (44%) were a mix of commentaries, editorials, conference reports, position papers and personal reflection.

Experts acknowledged that "[Family Medicine] is limited by the lack of a regional definition. Governments, health departments and academic institutions would benefit from a clearer understanding of Family Medicine in an African context." [11]. Therefore, in 2009 FPs and other stakeholders from all over SSA came together at the Rustenburg conference and a statement of consensus on FM in Africa was agreed upon (Table 8) [11].

Key question 1: What are the different ways in which family medicine has been implemented in sub-Saharan Africa?

The implementation of FM was usually reflected in the way the postgraduate (PG) training of the discipline is delivered. Therefore, next to the actual implementation, some aspects of the delivery of the training will be provided.

The first developments in FM in SSA took place in South Africa and Nigeria, later East Africa and Ghana. Following this, most Southern African countries also introduced the discipline. There is no single model for FM. Each country had a unique set of circumstances that informed the most appropriate path for the development of FM, as shown in Table 9 [7, 17, 18].

Most postgraduate FM training programmes in SSA were inspired by the development of FM in Western Europe and North America. The literature, however, recognizes that the design of FM in HIC may not be applicable to SSA, as the pattern and distribution of diseases, shortages of healthcare workers and the rural location of the population are quite different [49]. FM training in SSA includes extended procedural skills especially for life-threatening medical, obstetric and surgical conditions in low-resource settings [32, 49].

Development of FM, with adaptation to local contexts, has taken place in many SSA countries, albeit in different ways and stages of development, as shown in Table 9. The Primafamed network showed that between 2008 and 2010, the developmental stage of FM training and the acknowledgement of the discipline in the different HS improved substantially for each of the participating universities [18].

In a survey on understanding FM in SSA, some key leaders saw FM as a specialized PHC physician. However, most saw African FPs mainly as hospital specialists, a combination of the four major clinical specialities or as stepping stones to later specialization, rather than a positive career option in its own right [5].

Key question 2: What evidence exists for the effectiveness and impact of family medicine in sub-Saharan Africa?

FM in SSA ought to improve health outcomes, reduce costs, provide skilled leadership for PHC teams and improve the recruitment, retention and distribution of generalist physicians [57].

There is a clear perception among co-workers that FPs in South Africa are making an impact on quality of care and population health status [62]. In instances where FPs have functioned well, the PHC team has begun to function more coherently [62]. Reflections from district managers suggest that FPs make a significant impact on the quality of clinical processes and health system performance [63]. FPs have the potential to develop a sense of responsibility for specific communities and to connect higher management principles with local community needs. They also have been able to broaden the scope of practice as they received a comprehensive training, covering biomedical, psychological and social issues. As a result of the improved quality and scope of practice, FPs may have impacted on referral rates and enabled more patients to be managed in the district, saving money at other levels [31]. This also saved patients time and money, as previously people would have had to travel to a referral hospital [39].

Student perceptions in different countries also seem to be positive. Nigerian medical students believed FM was relevant as a specialty in the healthcare system, although

Table 7 Included studies in the scoping review

| | Authors | Title | Publ. year | Journal | Geograph. focus | Type of paper | Methodology |
|----|---|--|---------------|-------------------------------|--------------------|------------------------------|---------------------------|
| 1 | Akoojee and Mash | Reaching national consensus on the core clinical skill outcomes for family medicine postgraduate training programmes in South Africa | 2017 | Afr J of PHC and FM | South Africa | Original research article | Delphi study |
| 2 | Arya Neil et al. | Family medicine around the world: overview by region. The Besrour Papers: a series on the state of family medicine in the world | 2017 | Can Family Physician | Global | Review | Scoping review |
| 3 | Arya Neil et al. | Developing family practice to respond to global health challenges | 2017 | Can Family Physician | Global | Review | Scoping review |
| 4 | Besigye and Namatovu | Scaling up Family Medicine in Uganda | 2014 | Afr J of PHC and FM | Uganda | Conference report | Not applicable (na) |
| 5 | Besigye et al. | Conference report: Undergraduate family medicine and primary care training in Sub-Saharan Africa: Reflections of the PRIMAFAMED network | 2017 | Afr J of PHC and FM | SSA | Conference report | na |
| б | Chege et al. | Evolution of Family Medicine in Kenya (1990s to date): a case study | 2016 | South Afr Fam Pract | Kenya | Review | Qualitative study |
| 7 | Couper and Mash | Obtaining consensus on core clinical skills for training in family medicine | 2008 | South Afr Fam Pract | South Africa | Original research article | Quantitative Survey |
| 8 | Couper and Hugo | Thoughts on the state of family medicine in South Africa | 2008 | Afr J of PHC and FM | SSA | Personal reflection | na |
| 9 | Couper et al. | Outcomes for family medicine postgraduate training in South Africa | 2014 | South Afr Fam Pract | South Africa | Personal reflection | na |
| 10 | De Maeseneer | Twenty years of Primafamed Network in Africa: Looking back at the future | 2017 | Afr J of PHC and FM | SSA | Editorial | na |
| 11 | De Maeseneer | Primary health care in Africa: now more than ever! | 2009 | Afr J of PHC and FM | SSA | Commentary | na |
| 12 | De Maeseneer | Scaling up Family Medicine and Primary Health Care in Africa: Statement of the Primafamed network, Victoria Falls, Zimbabwe | 2013 | Afr J of PHC and FM | SSA | Conference report | na |
| 13 | De Maeseneer and Flinkenflögel | Primary health care in Africa: do family physicians fit in? | 2010 | Brit J of Gen Pract | SSA | Commentary | na |
| 14 | De Villiers | Family medicine for Africa | 2009 | South Afr Fam Pract | SSA | Editorial | na |
| 15 | De Villiers and De Villiers | The current status and future needs of education and training in Family Medicine and Primary Care in South Africa | 2002 | Medical Education | South Africa | Commentary | na |
| 16 | Downing | Family Medicine: A profession for the world's upper and middle class? | 2010 | Afr J of PHC and FM | SSA | Conference proceeding | na |
| 17 | Downing | African Family Medicine | 2008 | J Am Board Fam Med | SSA | Letter to the editor | na |
| 18 | Enabulele and Enabulele | Awareness & perception of the specialty of family medicine among medical students in a Nigerian medical school | 2017 | Nig J of Fam Pract | Nigeria | Original research article | Quantitative Survey |
| 19 | Essuman | Perceptions of Medical Students About Family Medicine in Ghana | 2013 | Ghana Medical Journal | Ghana | Original research article | Quantitative Survey |
| 20 | Evensen et al. | Family Medicine in Ethiopia: Lessons from a Global Collaboration | 2017 | J Am Board Fam Med | Ethiopia | Personal reflection | na |
| 21 | Flinkenflögel, et al. | Family medicine training in sub-Saharan Africa: South-South cooperation in the Primafamed project as strategy for development | 2014 | Family Practice | SSA | Original research article | Qualitative study |
| 22 | Franey et al. | Emergence of family medicine in Ethiopia: an international collaborative education model | 2016 | Education for Primary Care | Ethiopia | Review | na |

Table 7 Included studies in the scoping review (Continued)

| | Authors | Title | Publ. year | Journal | Geograph. focus | Type of paper | Methodology |
|----|--------------------------------------|--|---------------|---|-----------------------|------------------------------|------------------------|
| 23 | Gaede | Rural health and family medicine | 2010 | Afr J of PHC and FM | South Africa | Commentary | na |
| 24 | Goodyear- Smith | Sub-Saharan Africa fast-tracks towards family medicine | 2014 | Family Practice | SSA | Editorial | na |
| 25 | Gossa et al. | Key informants' perspectives on development of family medicine training programmes in Ethiopia | 2016 | Advances in Med Educ and Practice | Ethiopia | Original research article | Qualitative study |
| 26 | Hellenberg and Gibbs | Developing family medicine in South Africa: A new and important step for medical education | 2007 | Medical Teacher | South Africa | Commentary/ review | na |
| 27 | Hellenberg et al. | Family Medicine in South Africa: where are we now and where do we want to be? | 2005 | Europ J of Gen Pract | South Africa | Review | Scoping review |
| 28 | Hugo | Family Medicine as specialist discipline: Roots in History | 2007 | South Afr Fam Pract | South Africa | Editorial | na |
| 29 | Inem et al. | What Constitutes The Domain of Family Medicine in West Africa | 2004 | Nigerian Medical Practitioner | West Africa | Original research article | Qualitative study |
| 30 | Larson et al. | Current status of Family Medicine faculty development in sub-Saharan Africa | 2017 | Family Medicine | SSA | Original research article | Qualitative study |
| 31 | Lawson and Essuman | Country profile on family medicine and primary health care in Ghana | 2016 | Afr J of PHC and FM | Ghana | Original research article | Qualitative study |
| 32 | Makasa, Nzala, Sanders | Developing family medicine in Zambia | 2015 | Afr J of PHC and FM | Zambia | Commentary | na |
| 33 | Makwero, Lutala and McDonald | Family medicine training and practice in Malawi: History, progress, and the anticipated role of the family physician in the Malawian health system | 2017 | Malawi Medical Journal | Malawi | Review | Scoping review |
| 34 | Mash | Family medicine is coming of age in sub-Saharan Africa | 2008 | South Afr Fam Pract | South Africa | Letter to the editor | na |
| 35 | Mash | Reflections on the development of family medicine in the Western Cape: a 15 year review | 2011 | South Afr Fam Pract | South Africa | Original research article | Qualitative study |
| 36 | Mash | The contribution of family medicine to African health systems | 2016 | Afr J of PHC and FM | SSA | Commentary | na |
| 37 | Mash | The definition of family medicine in sub-Saharan Africa | 2008 | South Afr Fam Pract | South/ East Africa | Guest editorial | na |
| 38 | Mash and Reid | Statement of consensus on Family Medicine in Africa | 2010 | Afr J of PHC and FM | SSA | Conference report | na |
| 39 | Mash and Von Pressentin. | Family medicine in South Africa: exploring future scenarios. | 2017 | South Afr Fam Pract | South Africa | conference report | na |
| 40 | Mash et al. | Exploring the key principles of Family Medicine in sub- Saharan Africa: international Delphi consensus process | 2008 | South Afr Fam Pract | SSA | Original research article | Delphi study |
| 41 | Mash et al. | Guiding the development of Family Medicine training in Africa through collaboration with the Medical Education Partnership Initiative | 2014 | Academic Medicine | SSA | Report | na |
| 42 | Mash et al. | The contribution of family physicians to district health services: a national position paper for South Africa | 2015 | South Afr Fam Pract | South Africa | Position paper | na |
| 43 | Mash et al. | Reflections on family medicine and primary healthcare in sub-Saharan Africa | 2018 | BMJ Global Health | SSA | Editorial | na |
| 44 | Mash, Malan and Von Pressentin | Strengthening primary health care through primary care doctors | 2016 | South Afr Fam Pract | South Africa | Report | na |
| 45 | Mbuka et al. | New family medicine residency training programme: Residents' perspectives from the University of Botswana | 2016 | Afr J of PHC and FM | Botswana | Original research article | Quantitative Survey |
| 46 | Mohamed | Scaling up family medicine training in Gezira, Sudan – a 2- | 2014 | Human | Sudan | Original | Quantitative |

 Table 7 Included studies in the scoping review (Continued)

| | Authors | Title | Publ. year | Journal | Geograph. focus | Type of paper | Methodology |
|----|--------------------------------|---|---------------|---------------------------------|--------------------|------------------------------|--------------------------|
| | et al. | year in-service master programme using modern information and communication technology: a survey study | | Resources for Health | | research article | Survey |
| 47 | Monjok et al. | Rural Health and Family Medicine: an agenda for sub- Saharan Africa | 2011 | Afr J of PHC and FM | SSA | Correspondence | na |
| 48 | Moosa et al. | The views of key leaders in South Africa on implementation of family medicine: critical role in the district health system | 2014 | BMC Family Practice | South Africa | Original research article | Qualitative study |
| 49 | Moosa et al. | African leaders' views on critical human resource issues for the implementation of family medicine in Africa | 2014 | BMC Hum Res for Health | SSA | Original research article | Qualitative study |
| 50 | Moosa, et al. | Understanding of family medicine in Africa: a qualitative study of leaders' views | 2013 | Brit J of Gen Pract | SSA | Original research article | Qualitative study |
| 51 | Moosa, et al. | Emerging role of family medicine in South Africa | 2018 | BMJ Global Health | South Africa | Commentary | na |
| 52 | Ogundipe and Mash | Development of Family Medicine training in Botswana: Views of key stakeholders in Ngamiland | 2015 | Afr J of PHC and FM | Botswana | Original research article | Qualitative study |
| 53 | Parsons et al. | Potential for the specialty of Family Medicine in Botswana: A discussion paper | 2012 | Afr J of PHC and FM | Botswana | Discussion paper | na |
| 54 | Pasio, Mash and Naledi | Development of a family physician impact assessment tool in the district health system of the Western Cape Province, South Africa | 2015 | BMC Family Practice | South Africa | Original research article | Mixed methods |
| 55 | Philpott et al. | The dawn of family medicine in Ethiopia | 2014 | Family Medicine | Ethiopia | Lesson from the field | na |
| 56 | Pressentin et al. | The perceived impact of family physicians on the district health system in South Africa : a cross-sectional survey | 2018 | BMC Family Practice | South Africa | Original research article | Quantitative Survey |
| 57 | Pressentin et al. | Examining the influence of family physician supply on district health system performance in South Africa: An ecological analysis of key health indicators | 2017 | Afr J of PHC and FM | South Africa | Original research article | Quantitative Survey |
| 58 | Pressentin et al. | The Influence of Family Physicians Within the South African District Health System: A Cross-Sectional Study | 2018 | Annals of Family Medicine | South Africa | Original research article | Quantitative Survey |
| 59 | Pressentin et al. | The bird's-eye perspective: how do district health managers experience the impact of family physicians within the South African district health system? A qualitative study | 2018 | South Afr Fam Pract | South Africa | Original research article | Qualitative Survey |
| 60 | Reid | Names and roles for the generalist doctor in Africa. An email discussion between six family physicians | 2010 | Afr J of PHC and FM | SSA | Email discussion | na |
| 61 | Reid | The African family physician | 2007 | South Afr Fam Pract | SSA | Editorial/ Opinion | na |
| 62 | Reid | Community-oriented primary care: The missing link | 2010 | Afr J of PHC and FM | Global | Commentary | na |
| 63 | Robinson | Family medicine in Africa | 2013 | Brit J of Gen Pract | SSA | Opinion/ Commentary | na |
| 64 | Rouleau | Strengthening Primary Care Through Family Medicine Around the World: Collaborating Toward Promising Practices | 2018 | Family Medicine | Global | Review | Qualitative case studies |
| 65 | SetIhare | Reflections on Primary Health Care and Family Medicine in Botswana | 2014 | Afr J of PHC and FM | Botswana | Editorial | na |
| 66 | Setlhare, Mash and Tsima | The first National Family Medicine Conference in Botswana, May 2013 | 2013 | Afr J of PHC and FM | Botswana | Conference report | na |
| 67 | Ssenyonga | Family Medicine may be helpful in improving health care delivery in sub-Saharan Africa. | 2007 | Afr Health Science | Uganda | Letter to the editor | na |
| 68 | Ssenyonga and Seremba | Family medicine's role in health care systems in Sub- Saharan Africa: Uganda as an example | 2007 | Family Medicine | Uganda | Regional Reports | na |
| 69 | Swanepoel et al. | Assessment of the impact of family physicians in the district health system of the Western Cape, South Africa | 2014 | Afr J of PHC and FM | South Africa | Original research article | Qualitative study |

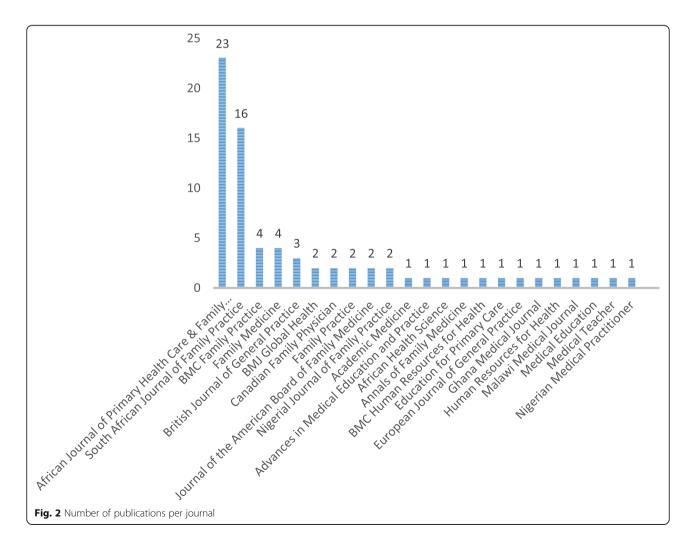
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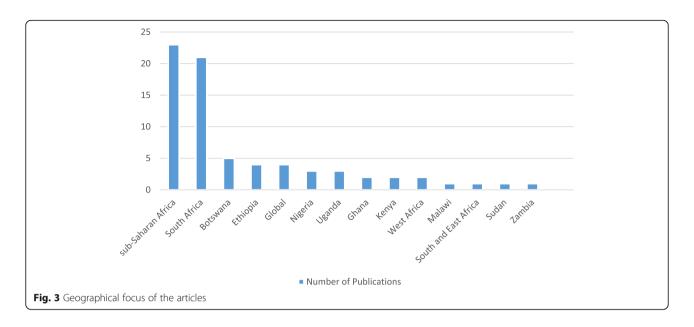
| | Authors | Title | Publ. year | Journal | Geograph. focus | Type of paper | Methodology |
|----|---------------------------------|---|---------------|------------------------|--------------------|------------------------------|------------------------|
| 70 | Tanko et al. | Awareness of family medicine discipline among clinical medical students of Bayero University, Kano, Nigeria | 2017 | South Afr Fam Pract | Nigeria | Original research article | Quantitative Survey |
| 71 | Udonwa, Ariba and Yohanna | Family Medicine in West Africa: progress, milestones, and challenges so far in Nigeria (1980 – 2010). | 2011 | Nig J of Fam Pract | West Africa | Review | Scoping review |
| 72 | Voort et al. | What challenges hamper Kenyan family physicians in pursuing their family medicine mandate? A qualitative study among family physicians and their colleagues | 2012 | BMC Family Practice | Kenya | Original research article | Qualitative study |
| 73 | Yakubu et al. | A qualitative study of young Nigerian family physicians' views of their specialty | 2017 | South Afr Fam Pract | Nigeria | Original research article | Qualitative study |

most students preferred another discipline for their career choice [42]. The majority of first year undergraduate students at the University of Ghana perceived FPs to be capable of providing total health care for 85–95% of patients and also to reduce overall costs of care [44].

A FP impact evaluation tool was developed in South Africa and used in a national survey. This survey questioned managers, doctors, nurses and other health professionals

working with FPs. Family physicians were perceived to have a high impact in their roles as clinicians, consultants, clinical trainers, leaders of clinical governance and champions of community-oriented primary care and a moderate impact as capacity builders of the health care team. This impact was perceived to be significantly more than medical doctors (without specialty training) across all six key roles [64]. These key roles for FPs were agreed upon





in South Africa as shown in Fig. 5 [39, 64]. This higher perceived impact was found in district hospitals and primary care facilities as well as urban and rural areas. An additional study found evidence that FPs were making a significant impact at district hospitals, particularly in child health care [65]. Surprisingly, this same study found that community health centers without FPs had better continuity and coordination of care, although this might be due to the confounder that FPs were placed at larger centers with a higher workload [65]. There was no correlation between FP supply and routinely collected district health indicators as numbers of FPs were still very small (0.3 per 10,000 population in the public sector) [65, 66].

Key question 3: What is known about the strengths and weaknesses of family medicine as part of health systems in sub-Saharan Africa?

A huge challenge is that FM is still fairly unknown, and due to low numbers, there is low visibility. In many countries FM is still in its early stages of development and there is little opportunity to assess strengths and weaknesses at scale [67]. However, policymakers, funders and other disciplines require more evidence to shift to a more positive attitude [5]. Roles and responsibilities of FPs are not always clear, neither is their exact place in HS, leading to difficulties with incorporating the discipline into health policy [5].

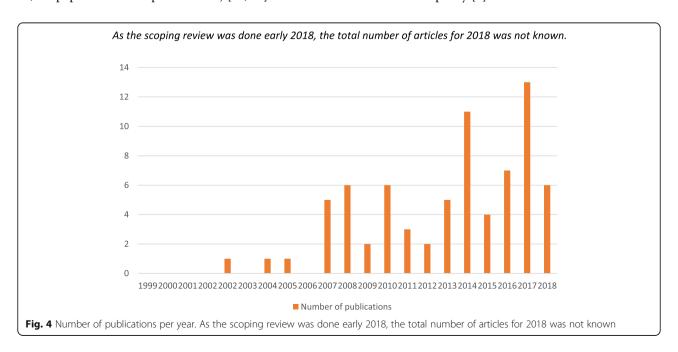


Table 8 Rustenburg statement of consensus on family medicine in Africa [11]

- 1. "In an African context, the family physician is a clinical leader and consultant in the primary health care team, ensuring primary, continuing, comprehensive, holistic and personalised care of high quality to individuals, families and communities.
- 2. The family physician in Africa operates according to the principles of comprehensive person-centred care, with a family and community orientation, responding to undifferentiated illness and acting as a consultant to the primary health care team.
- 3. The role of the family physician in Africa involves a comprehensive set of skills adapted to the circumstances, local needs, available resources, facilities and the competency and limitations of the practitioner.
- 4. The family physician has a commitment and responsibility to a defined population to whom they are accountable through its representative structure.
- 5. The family physician's role requires close collaboration and teamwork with other members of the primary health care team, especially in the light of specific challenges, such as the insufficient numbers of health care workers.
- 6. The limited human, financial and material resources which exist necessitate skills appropriate to the situation. The family physician's responsibility as consultant and gate-keeper encompasses the economic, effective and efficient use of available resources (human, financial and informational), as well as the ability to prioritize.
- 7. The family physician is also a life-long scholar, which includes a commitment to life-long learning, research and audit, and a responsibility for the continuing education of the primary health care team and community.
- 8. The family physician is an interdisciplinary player, with a pivotal role in the coordination of the primary health care team, including leadership in clinical governance and patient referrals.
- 9. Cultural competency in relation to language, gender, traditions and religious beliefs: is an essential attribute.
- 10. The family physician must play an advocacy role, both through daily example and through their institutions, by actively identifying with, and advocating for, the poor and marginalized.
- 11. The family physician should generate social and managerial accountability and transparency in terms of effective and efficient health care delivery.
- 12. Family physicians have a responsibility for health resource and service management based on their clinical understanding and should have direct access to District Health Management Teams.
- 13. The family physician may focus on various areas of special interest at different times in their career. At the same time, they must remain competent across a broad scope of practice as a generalist." [11]

A continuous challenge around the continent is training sufficient FPs to show a significant impact on health outcomes [57]. Key stakeholders can sustain or sink the development of a programme and support is context dependent. While in several countries, such as South Africa, Nigeria, Kenya, Ethiopia and Ghana, it appears that decision makers find value in FM, other stakeholders (Table 10) have different perspectives on the discipline. In a number of other countries, such as Rwanda and Tanzania, support for its development is almost absent [4].

A 2010 study among FM educators revealed many challenges such as a need for more FP trainers, funding, resources, career opportunities, buy-in from hospital-based specialists and acceptance of FM as an essential discipline by authorities to train the required critical mass [18, 68].

Within the discipline in SSA, there is some debate on whether FM should move away from a hospital-based focus towards a more primary and community-based focus (Table 11) [69, 70].

Several strengths of the discipline have been identified. The creation of specialist FP posts within the public sectors of countries in Western and Southern Africa has established a career pathway with the same salary scale as other specialists in the academic teaching hospitals. This has enabled FM to attract good candidates and to start to transform the perception that only people without academic ability or ambition are attracted to careers in district health services. The district health services have seen FPs make a strong contribution in the area of clinical governance [39]. Key leaders saw the capacity to provide training, mentorship, supervision and leadership as some of the strengths (Table 12) [5].

Key question 4: Where are family physicians deployed in sub-Saharan African health systems?

FPs are seen to be a communicator, collaborator and consultant strengthening care delivery. They are placed between non-physician primary care providers (such as nurses in the health centres) and specialist physicians at higher levels of care. The FP's niche is often said to be in the community, but they are usually placed at other levels of care due to low numbers of human resources for health [6]. This tension between concept and reality is a challenge for the identity of the discipline. FPs are employed at all levels of care, depending on the country's health system, available other human resources and the local needs, in primary, secondary and even tertiary care [36].

Key leaders saw FPs as "all-round specialists" (or expert-generalists) at smaller hospitals, in the absence of other specialists [5]. In most SSA countries, FPs are deployed in the framework of the district health system, which includes primary care facilities and district hospitals in both rural and urban areas (Table 9) [39]. The skills gap at district hospitals, often in rural or remote areas, was a compelling argument for the inclusion of FPs in the South African health system as these hospitals were not likely to sustain or attract other specialists [39].

Key question 5: What roles do family physicians play in sub-Saharan African health systems?

The 2009 Rustenburg consensus (Table 8) related the roles of FPs in SSA to "a comprehensive set of skills adapted to the circumstances, local needs, available resources, facilities and the competency and limitations of the practitioner" [11]. Due to the different interpretations of the practice, some argue that "searching for a role-based common definition is ultimately insufficient" [8].

Table 9 Implementation of family medicine in different African countries

| Country | mplementation of family medicine in Development of FM | Focus of care/roles of FP | Positioning in the health system | References |
|-----------------|---|---|---|--------------------|
| South Africa | In 1968 University of Pretoria started with PG training, followed by the 7 other health sciences faculties. In 1997 FaMEC (Family Medicine Educational Consortium) was developed for standardization of the training and examination. In 2007 the government officially acknowledged the specialty. Presently there are 9 training programmes in place. | The 6 key roles as shown in Figure 5: Care provider, consultant, clinical trainer, capacity builder, leader of clinical governance, champion of COPC. Providing comprehensive care (preventative, curative, rehabilitative and palliative care) | At all levels of care; in primary, secondary and tertiary care settings. The FP functions at the district level, in district clinical specialist teams, at district hospitals and in health centres or sub-districts with multiple clinics. In rural as well as urban areas. FPs are also working in private general practice, non-public institutions. | [18, 32– 38] |
| Nigeria | In 1970 General Medical Practice training started, in 1985 the first graduates entered the Nigerian health system. In 2004 the name changed to Family Medicine. | General physician, surgeon, obstetrician, gynaecologist and as community physicians | At all levels of care; in primary, secondary and tertiary care setting. In various settings such as military, universities, health centres, oil and other service industries, missionary hospitals, local governments, private practices and academia. In rural and urban district hospitals | [11, 12, 39–41] |
| Ghana | In 1991 FM extended from Nigeria to Ghana, where in 1999 the first residency programme officially started. In 2016 36 family physicians had been trained. | General physician, surgeon obstetrician, gynaecologist and as community physicians | In government health care facilities, mainly at the district hospital level. Around 15% in the private, military and quasi-government health facilities. In rural and urban areas | [42, 43] |
| Kenya | In 1998 first discussion took place with policymakers and subsequently a curriculum was developed. In 2005, the first trainees started the programme. By 2017, 29 Kenyan trained FPs had been deployed in the districts. Presently there are now 5 training programmes in country. | District health care with both inpatient and outpatient care, outreach to the community and emergency surgery and obstetrical skills | At all levels of care; in tertiary, secondary and primary care settings. The FP functions in the district health services, which includes clinics and district hospitals and extends to rural as well as urban areas | [6, 34, 44– 46] |
| Sudan | Two year training programme started in 2010 with strong support from the government (the Gezira Family Medicine Program). In 2012, 207 FPs graduated from the first batch. | Lead the PHC team within the catchment area, comprehensive and community-oriented focus of care | Rural community health centres | [47, 48] |
| Uganda | Family Medicine was recognized by the government at its inception in 1989. In 2005 a national plan to train 1 FP per 75,000 inhabitants was conceived, but by 2013 only 20 out of these 400 were trained. This plan was revised and scaled up to train 600 FPs by 2025. | They are placed in roles as hospital directors and heads of community health departments, as well as clinicians caring for both in- and out-patients. Some head health districts providing leadership to district health teams | The Ministry of Health has positions for family physicians in national and regional referral hospitals and district hospitals, urban and rural | [13, 49] |
| Malawi | Discussion started in 2001, undergraduate FM clerkship started in 2011 and postgraduate FM training in 2015. | Competencies specific to the Malawian context; care provider, consultant, clinical leader and manager, community-oriented primary care leader, mentor and clinical teacher (including support of front-line primary care workers), researcher | District-level physicians and in primary health care teams, urban and rural | [50] |
| Botswana | In 2008 the Botswana Health Professions Council added FM to the list of registered specialties (they were trained in South Africa). The first school of medicine started in 2009 and FM training started in 2011. The first graduates have been employed in the health system. | Generalist doctors who can function within primary hospitals and lead primary care to transform quality and access to health care | Primary and secondary hospitals with outreach to the PHC platform | [51–55] |
| Ethiopia | Since 2001 the programme has been developed and in 2016 the first FPs graduated. | Generalists with internal medicine, pediatrics, surgery, psychiatry, emergency medicine, obstetrics and gynaecology, community medicine and public health competencies in order to lead a primary health care team in a | In well-equipped PHC facilities and district hospitals | [56–60] |

Table 9 Implementation of family medicine in different African countries (Continued)

| Country | Development of FM | Focus of care/roles of FP | Positioning in the health system | References |
|------------|--|--|---|------------|
| | | local health care system | | |
| Zambia | The FM training programme scheduled to start in 2015, officially started in 2018. | Holistic clinical and preventive care, healthcare management, research and clinical leadership | In rural, remote and underserved community-based settings within district health services | [61] |
| Rwanda | In 2008 the training programme started, but in 2010 the vision of the Ministry of Health changed, therefore ending the programme. The 9 graduated FPs have been taken up in the health system. | Presently none | Presently none | [18] |
| Mali | In 2017, a Master programme was being implemented. | No further information available | No further information available | [4, 60] |
| Somaliland | In 2017 a Master programme was being implemented. | No further information available | No further information available | [4] |

The model that emerged in South Africa required the FP to work at district hospital and in PHC, with the key roles as shown in Fig. 5. As care providers, they needed to be able to manage the majority of patients presenting to the district hospital and health centres, while as consultants to the inter-professional teams they actually saw

the more complex medical problems. As capacity builders, they delegated tasks and responsibilities, while giving support and training to other members of the team. As clinical trainers, they provided training and supervision to the resident FPs, interns and medical students. As leaders of clinical governance, they led the

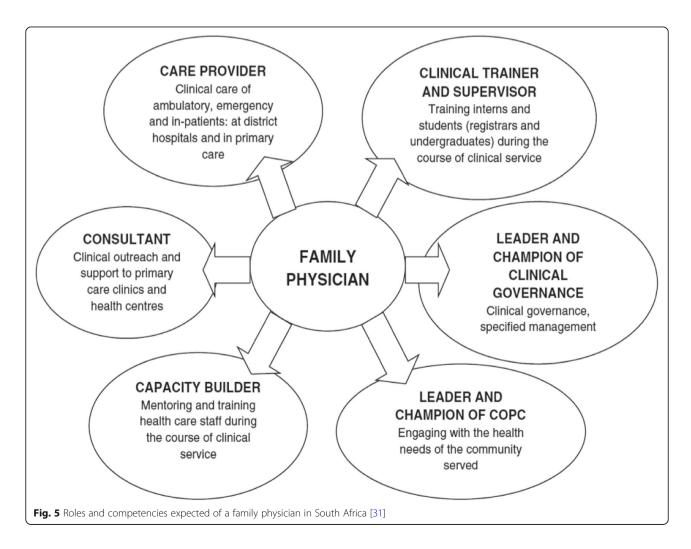


Table 10 The ambiguity of how family medicine is experienced in Kenya [6, 44]

The general population experiences family physicians as consultants working in district hospitals where they run outpatient clinics, conduct teaching ward rounds and perform significant major emergency general and reproductive health surgery

Policymakers report these generalists as 'the wonder doctors' who demonstrate unique all-round competencies

Other specialists tend to look down on FPs and see them as intruders to their specialties

Other academics find it hard to differentiate between family medicine and the different disciplines

teams in improving quality of care and patient safety, while as champions in COPC they supported the PHC teams in engaging with local communities to improve population health [15, 39, 71].

In West Africa, FM roles included PHC that could be in the home or primary care facility, with a focus on family-oriented primary care as well as in secondary or tertiary care hospitals [40, 72]. FPs were also placed in roles as clinical managers and medical superintendents throughout SSA, where they would manage systems, finances, schedules and patients and work as "agents of change" [6, 13, 43].

In many countries, the definition of roles is still "work in progress" [48, 50]. In Ethiopia for example, roles and responsibilities have not yet been clearly defined. FPs are expected to be care providers in the primary and secondary care level and act as health managers and team leaders [57].

Table 11 Thoughts on the state of family medicine in South Africa, strengths and concerns by Couper et al. [69]

"We (family physicians) need to be very clear that we are different from other specialties, and not try to be the same. We think that some of our problems derive from the fact that we try to be the same as other specialties and to be seen in the same way, instead of making it very clear that we are completely different, because primary care is different from any other specialty; because our role is in the community, and not in the hospital like other specialists; because our focus is on all patients and not types of diseases or specific groups of patients; and because our approach is holistic, rather than specific. We are generalists who need to coordinate patient care in balance with specialists, who each have their own unique way of making clinical decisions. We need to be experts in health, and to say to our patients that their illnesses are but one part of them as whole people, while the specialist is an expert in saying which sicknesses they do or do not have, in a narrow field." "We are extremely worried by reports of family physician specialists who consider themselves to be too important to see patients with so-called minor ailments. We are deeply disappointed to hear students reporting on family physician colleagues saying: "I am a specialist family physician" with great pride, as they strut around and do not see the patients that the other doctors and nurses see, because they are specialists. We feel pain when we hear that our colleagues will not carry out the normal first contact calls, but want instead to perform "consultant calls", where they sit at home and are only called out on the odd occasion, while still being paid the full amount for overtime. Is that what being a specialist really means? Are we selling ourselves out? This is definitely not the way to gain the respect of our colleagues, the public, or the powers that be that run the health service. We do not think it is the way to gain selfrespect either." [65]

Despite the overall intuitive consensus of FM being comprehensive and holistic, there tend to be two major directions. One direction, due to low human resources and significant skills gaps, sees the need to support district hospitals with outreach from there to PHC and the community [8]. FPs, particularly in rural areas, need to have additional training in obstetrics, surgery, otolaryngology, ophthalmology and child health and mental health as "rural family medicine training in Africa should continue to include skills necessary for secondary health care at the district level until all developmental indices, including medical manpower, has engulfed the vast rural communities in these countries" [70]. In the other direction, FPs are seen as supporting and being part of PHC teams in the community, with a focus on COPC [72]. In South Africa, the national position paper embraces the need to train and deploy FPs in both ways throughout the district health services and not to choose between these options [73].

During a 2016 workshop on exploring future scenarios of FM in the South African health care system, a group of 40 FPs came to three possible scenarios (Table 13), all depending on the direction policymakers would decide upon. They identified the need for increased advocacy for the discipline, especially in rural areas, and to increase research evidence of the contribution of FM to the health system [15].

Discussion

The practice of FM varies from country to country, depending on the country's health system, the presence of means and manpower, the needs of the community and the burden of disease. There are a number of unifying principles: socially accountable responsiveness to local needs, adaptation to the existing health care system and ongoing development of the competencies required to succeed in the six professional roles, always grounded in relationships of care. In this way, FM is evolving to suit the health needs of communities and countries [5, 7, 11].

Ongoing discussion has been happening within the discipline between theoretical models, sometimes derived from HIC, and the reality of practice in SSA. Even within countries, there can be quite a different scope of practice related to specific needs. For example, roles are different for FPs working in urban health centres versus rural district hospitals. FPs are providing clinical care, including emergency surgical, anaesthetic and obstetrical care where appropriate. At the same time, they have roles that are oriented towards the community, public health, clinical training, capacity building skills, clinical governance and sometimes even managerial responsibilities.

Table 12 Benefits and concerns in relation to Family Medicine mentioned by key leaders [5]

- A clinically skilled generalist all-rounder at the district hospital
- Mentoring team-based care in the community
- · A strong leadership role in the district health system
- · Developing comprehensive holistic practice of medicine
- Focus on community care, such as community-oriented primary care (COPC)

Concerns

- · Family medicine is unknown or poorly understood
- Poor recognition, visibility and role clarity
- · Struggling with policy ambivalence and needs advocacy
- · Slow pace of FPs being trained and low numbers of FPs placed into the health system

As regards to positioning in the health care system, FPs are mainly placed in the district hospital with outreach to health centres, PHC teams and communities [74]. At regional or tertiary hospitals, FPs have been working to triage patients for other specialists or to fill gaps where specialists are absent. This leads to variations in the job descriptions, despite the core competencies being the same. There is a tension between training for hospital-based care and primary care. Some researchers warned that when FPs are fully drawn into hospitalbased specialist roles, it can undermine the holistic approach at the heart of medical generalism and therefore they argued to focus more on COPC [69]. FM is a discipline that is fluid, adjusting to the situation and developing over time. African health systems currently see the need for FPs at district hospitals more than in PHC and this may be because of the small numbers of FPs, a hospital-centric perspective, significant skills gap in district hospitals that other specialists are unlikely to address, and historic absence of such expertise in PHC teams. The discussion on deployment (and training) of FM at the primary, secondary and/ or tertiary level in the health systems may be transitionary and needs further exploration.

Brain drain and retention of physicians is a huge challenge in SSA and has weakened the physician workforce of many countries [75, 76]. Movement may be internal, to vertical disease-specific programmes, specialist care, government, urban areas and non-clinical work; and external, from central to South Africa and overseas [76-78]. There is a sense that FM may help to reduce this internal and external movement [57, 67], though clear evidence was not found to support this hypothesis.

Table 13 Possible future scenarios of family medicine in South Afric a[15].

In the most positive scenario the National Health Insurance is implemented with full focus on UHC, with PHC and family medicine at the heart of the health system, where FPs work in multidisciplinary teams in the community and in district rural hospitals.

In the continuation of present scenario, the system continues to struggle with resources and quality in the public sector, with family physicians not fully integrated in the health system and struggling with the low numbers, especially in rural and remote areas.

In the most pessimistic scenario, the National Health Insurance system is poorly implemented and family physicians leave for the private sector or overseas, the Department of Health decides to focus on other areas and end the deployment of family physicians.

In international literature, it is often stated that FPs are able to deal with 90% of the disease burden within their context [51]. However, evidence for this in the SSA setting was not found. Measuring the impact and effectiveness of the discipline will remain challenging. Low numbers of FPs and little research capacity to address such questions has limited the evidence available. Some initial evidence of impact has come from South Africa, but more is needed in SSA [67]. Before evidence can be demonstrated, there is a strong need for advocacy to get the discipline to the attention of policymakers and future health care leaders, in order to create the necessary critical mass of FPs in the health systems. Proof that high level commitment is possible has been shown in Sudan, where 2 years after implementation of the programme 207 FPs graduated and were deployed to health centres throughout the district, the majority of which were never served by a doctor before the programme [48].

UHC with equitable, high-quality care can be achieved through well-trained PHC workers including FPs, but sufficient numbers are essential [24]. Challenges include the lack of buy-in from hospital-based specialists and acceptance of FM by authorities [68]. Increased financial resources are needed. Initiatives such as shifting money from vertical disease-oriented programmes for capacity building and to strengthen FM and PHC should be pushed for [79].

There has been a move towards strengthening PHC in the region and to incorporate PHC and FM in undergraduate medical education. This may also lead to more openness among policymakers to consider including FM in health systems. This may lead to more exposure of medical students to PHC and a greater likelihood of them considering FM as a career [42, 80, 81].

Another key finding was the importance of collaboration and support between universities, both South-South and North-South as shown by the Primafamed network, in order to develop the discipline in SSA. Good communication and collaboration with policymakers and other key stakeholders was another important finding [8, 18, 45, 58]. Presently, FPs are most often not mentioned in policy documents in SSA [82]. Strong commitment from policymakers is pivotal to train sufficient numbers of FPs.

A study bias was that the researchers all had a strong background in FM in SSA and therefore their views were strongly shaped by their own situations. The researchers used a strict scientific approach while working on this scoping review, taking advantage of their knowledge of the field. Such insights also led to a better understanding of the complexity of the subject. Most research found in this review came from South Africa, fewer findings were from the other SSA countries. As mentioned earlier, another limitation of the study was the focus on English publications from peer-reviewed journals only. There has been some recent development of FM in Francophone Africa, such as DRC and West Africa; though in the literature we explored, little was written related to these countries. During the latest Primafamed meeting in Kampala (2019), expansion to Francophone Africa was extensively discussed. Collaboration and further research is necessary to strengthen FM development throughout the whole of SSA.

The main knowledge gap is the need for more evidence on the ways in which FM is implemented, particularly in countries outside of South Africa, and the need for more evidence on the effectiveness and impact of FM on health systems and outcomes. There is also a need to measure the cost-effectiveness of deploying FPs versus other types of health professionals. Research methods may need be tailored to the numbers of FPs. For example, case studies and more qualitative exploration of impact may be useful initially, while more quantitative observational studies may be useful when numbers are increased. Although the Lancet argued that FM "is so integral to the path towards the SDGs that reference [to it] in a goal or target would undermine its cross-cutting role" [3], more evidence is still crucial.

Conclusions

FM is still evolving in SSA, and more than any other specialty, it is responsive to the specific needs of the populations it serves, organizational models and health system designs. Therefore, no single, clear answer to the different questions we posed came out of this scoping review. The findings were numerous and depended on the different settings in SSA. In most settings, FPs are placed in district hospitals and work from there with PHC teams. FM is continuously adapting to the changes in the HS, burden of disease and the local needs.

Evidence of effectiveness and impact is still limited as the discipline is reasonably young in SSA with low numbers of FPs. Opposition due to lack of understanding remains, but the positive perceptions of key stakeholders and the motivation of FPs, together with evidence from elsewhere, suggest that the discipline can fill a niche and potentially improve quality of care in SSA. Political will and support is pivotal and will enable the discipline to create the critical mass to place FM at the forefront, to reach UHC and contribute to the achievement of the SDGs in sub-Saharan Africa.

Abbreviations

DRC: Democratic Republic of Congo; COPC: Community-oriented primary care; HS: Health systems; FaMEC: Family Medicine Education Consortium; FM: Family medicine; FPs: Family physicians; GPs: General practitioners; HIC: High-income countries; LMIC: Low- and middle-income countries; MDs: Medical doctors; MeSH: Medical subject heading; NGOs: Nongovernmental organizations; PHC: Primary health Care; PHCFM: Primary Health Care and Family Medicine; PG: Postgraduate; SDGs: Sustainable Development Goals; SSA: Sub-Saharan Africa; SWOT: Strengths, weaknesses, opportunities, threats; UHC: Universal health coverage; WHO: World Health Organization

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Authors' contributions

JDM has been part of the inception of the review and leading the initial stage. MF has been leading the review process from April 2018 onwards. Each author (MF, VS, VCK, MM, AG, JDM) has made substantial contributions to the consensual design of the review, the acquisition, analysis and interpretation of data. MF drafted the first draft, each of the other members of the team reviewed and critically revised where needed in several stages. MF kept oversight and combined input of each of the members. JDM mentored the team with his vast experience. Each author approved the submitted version (and any substantially modified version that involves the author's contribution to the study). Each author agreed both to be personally accountable for the author's own contributions and to ensure that questions related to the accuracy or integrity of any part of the work, even ones in which the author was not personally involved, are appropriately investigated and resolved and the resolution documented in the literature. All authors read and approved the fina version of the manuscript.

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Availability of data and materials

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Ethics approval and consent to participate

Not applicable for this literature review

Consent for publication

We received consent from the author (Bob Mash) to publish Fig. 5.

Competing interests

The authors declare that they have no competing interests.

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